

# Comparative Study of international Metropolis Government Hierarchy and the Enlightenment for Shanghai

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**Abstract** –This article take the Deng Xiaoping theory and the important thought of "three represents" as guidance, further implement the scientific concept of development and the party's 17th all previous plenary session spirit, to modern public administration science about the government management hierarchy theory as the basis, analyze and study the London, New York, Tokyo, and comprehensive international metropolis government level development present situation and characteristics of Shanghai construction of socialist modern international metropolis to provide necessary theoretical support and policy reference.

**Keywords** –government hierarchy, present situation, characteristics, enlightenment

## 1. The meaning of the hierarchical levels of Chinese government

The hierarchical levels of Chinese government is to point to the government in order to implement public management, improve the public service and in the organization set up a longitudinal hierarchy and level. The government level decides the administrative districts of overall structure, thus also identified the central and local state institutions set up the basic framework. The government hierarchical organization level classification, not only should adapt to the needs of the division of labor organization, but also depends on the organization composed of power needs. The business scope and functions of different government, its management level is endless also and same, but basically can be divided into the upper, middle and under tertiary or high, medium and grass-roots level 3. The former such as our country administrative organ internal common department, bureau, place tertiary institution, the latter as the state council and the provincial government, the county government, at the township level 4 leading system. But no matter what kind of level to set up mode, its fluctuation class have relatively clear and strict subordination relationship, it is the structure of the top-down. Generally speaking, the function is focus on the processing strategic objectives, principles, command, decision making, coordination, supervision and other aspects of the affairs of the organization, the number and the relative mechanism more, organization level is also higher. In this sense, the government's hierarchy and

handling the nature of administrative affairs is proportional. Therefore, the government is usually a pyramid structure.

In view of the international comparison recognized, in comprehensive modern international metropolis, London, New York, Tokyo is global, Paris, Toronto, Chicago, Osaka, Singapore, Sydney as intercontinental level. Shanghai case, the positioning of the "international metropolis" should be global, comprehensive international city. Therefore, this article choose London, New York, Tokyo these three cities as the main frame of reference for Shanghai government hierarchy development.

## 2. The present situation of international metropolis government hierarchical

### 2.1 The present situation of the London government hierarchical

With the greater London government in 1999 established, the city of London's management level in form and return to the two stage management system. The river Thames through London, the city is divided into south, north two parts at present, London's management level have greater London and 33 London borough (including the city of London) constitute. But because the greater London government is a strategic government agencies, so again with the traditional two-stage system have great different. Mainly displays in: two stage does not exist between membership and jurisdiction relations, but a kind of cooperation and partnership. The

biggest difference between them is that he is responsible for their respective duties have different, not the two have different status. Both should be geared to the needs of citizens, are as closely as possible to citizens, do it all for the citizens to provide some public service. But from the whole, the greater London government on behalf of the entire London, and the autonomous city just on behalf of their respective areas. So, the two layer management system is a new type of hierarchical.

## **2.2 The present situation of the New York government hierarchical**

New York city consists of five area, but each area and not set level government entity, but by the community committee respectively to carry out coordination and consultation. This is largely because in the local system, city level of government itself is by state franchise and the establishment of, the city government is a greater autonomy to local autonomous organizations.

## **2.3 The present situation of the Tokyo government hierarchical**

Tokyo including Tokyo and area, and city, 1 county, 4 a hall (island), 5 and 8 village development. In Japan, the local government is also two stage, namely and from official channels, local authorities, but all way FuXian and from official channels, local authorities are independent of each other local governments, both between does not exist on the system of the relationship between up and down. "Local autonomy" on their respective functions as a clear definition. All way FuXian from official channels, local authorities, is mainly responsible for the local government of extensive regional affairs, and from official channels, local authorities contact, adjust the affairs and scale and nature than general from official channels, local authorities processing range of large-scale transaction. And from official channels, local authorities responsible for all way FuXian administrative affairs of the outside all affairs, including to the residents' lives related basic affairs; The residents safety, health and environmental protection affairs; Blocks construction affairs; Various facilities and management affairs.

The relationship was also reflected in Tokyo and area of 23 area, 26 city, 1 county, 4 a hall (island), 5 rooms and 8 village relationship. Responsible for the Tokyo metropolitan government has the function of the oneness, such as fire control, security, etc., and the special district, etc, in order to improve the public service primarily.

## **2.4 International metropolis government hierarchical features**

In human resources management, some functions highly with staff participation can take self-help service, such as training, daily assessment, performance assessment, to encourage the staff to be more self-management and self-service. This can avoid the blindness and hysteresis quality of human resource

department. And it can also save the working cost, improve the efficiency of management.

### **2.4.1 Simplify hierarchy**

Three international metropolis in the management level set of no more than two stage. Hierarchy lean on the one hand can ensure efficient policy, on the other hand, it can make the government to the public.

### **2.4.2 Combine the unified administration and self-government**

In order to safeguard the unified planning, a unified voice, enhance the competitiveness of cities, international metropolis will have a unified municipal government, but this does not prevent the implementation of local autonomy.

### **2.4.3 To adapt to city development characteristics**

Because different urban development trajectory are quite different, and in the endowment of resources and social cultural structure also has many different, thus the hierarchy of metropolitan government set also have each different. For example, New York city is subject to federal system of local government under the state franchise and set, in the hierarchical design not highlight the corresponding typical characteristic; The city of London is before due to political reform, leading to greater London government as a kind of innovation, has been designed to be a strategic government; Tokyo government because of the historical tradition and social development the reason for the choice of the road, on the design presents the typical hierarchy characteristic.

## **3. The enlightenment of Shanghai international metropolis construction**

### **3.1 Expand grassroots local government quantity, reduce local government level**

This aspect has two parallel task: one is to increase the number at or above the county level, the second is ShengZhi takeover by XiaXian, city. Units at the county level increase is an inevitable trend. The United States territory area small dry China, but with more than 21000 counties, cities. Japanese land area only 37 square kilometers, is China's 1/26, population 120 million people, less than 1/10 of China, but have local administrative unit 3232 (including city, development, village), than the Chinese units at the county level more than about 1000; Romania less than 24 square kilometers, for China's 1/40, than a Chinese medium provinces slightly large, with a population of more than 2300 people, only 1/5200 of China, but its local secondary administrative unit as many as 2942 (including city, township), than the Chinese about more than 800 a. In the increasing number of at or above the county level, can consider to specific bigger county decomposition and will have been developed town

(such as zhejiang cangnan county of the city long gang tian) direct set county or city. In the provincial straight tube county, can consider in revocation area intermediate level, keep the ministry at the same time the phase-out locally administrated level with the functions of the county (city), which makes the direct jurisdiction at the provincial level minimum a layer of local government, namely, county or city (including prefecture and county or city). With the cancellation township level, in the future will become the most grass-roots units at the county level of local government. The government at or above the county level shall directly facing the jurisdiction of public goods supply residents, not only can play county government jurisdiction easier to understand residents needs and preferences, can also play the advantages of public goods supply in the economy of scale advantages, improve the efficiency of supply. "Small government" management system is the creation of pudong, pudong reform and innovation as the "one card". The pyramid power structure to flat mesh rights organization transformation has become a development inevitable.

### **3.2 Deal with city and counties, districts and counties and the relationship between the street and the villages and towns**

The "two levels of government, level 3 management", suburbs " levels of government, level 3 management" is Shanghai "ninth five-year plan" period to explore the reform of government management system of a successful experience , play a arouse enthusiasm, governments at all levels to promote economic and social development of the counties effect. But because the classification management still lack of perfect regulation standard, objectively speaking, it also caused some negative effect. International metropolis government experience shows that successful government classification management should be the superior and the subordinate between government and institutional equilibrium, thus help reduce the administrative management of uncertainty. International metropolis government every reform bill is first to law to define governments at all levels should take public responsibility. For this reason, a new round of developing Shanghai should consider to draw up the relevant classification management regulations, in order to promote the Shanghai government grading the deepening of the reform of the management system. But we also see Shanghai pudong government construction of achievements.

Legal system advances in pudong is the reform and open policy the basic experience. Shanghai institute of government administrative institute professor cheng tj that pudong self development and opening-up, always adhere to the "planning first, legal first", and actively build is beneficial to the development of pudong openness system standard, and promote the new government administration according to law system standard. But with comprehensive pudong synthetically reform and the construction of service government requirements than to, no matter in the system construction

and in the standardization of the government behavior, pudong new area also exists some problems. Must further defined in accordance with the law enforcement responsibility, and constantly deepen the administrative law enforcement system and mode reform, innovation administrative supervision way, refining and perfect relevant regulations, make the pudong new area of the construction of service government get better system security.

### **3.3 Establish the learning and service-oriented government**

Build up the government of learning type, is implemented and the practice "the three represents" the important thoughts need, it is construction sorrow people worry, LeMin joy service-oriented government's important guarantee. The government keep learning, can greatly improve the quality and the government ability, enhance the government efficiency, make the government further clarifying the service concept, to strengthen responsibility mental consciousness, set up the conception of rule of law, really promote the service government, the responsible government and the rule of law government formation. So-called a service-oriented government, it is relative to the management, power model, command type government is concerned, it is in the citizen standard, social standard idea guidance, in the whole social democracy within the framework of order, through legal process, according to the citizens will set up thought citizen service for the purpose and bear the responsibility of government service. Construction of learning, a service-oriented government is the aim of our party and government to nature. Our party's aim is to the most people interests, this also is it is a basic marxist point of view.

### **3.4 Perfect the restriction and supervision mechanism ,guarantee people's power**

To ensure that the correct exercise of power, we must let the power in the sunshine operation. To persist in using the system pipe power, the steward, tube, establish and perfect the decision-making power, executive power and supervision are interdependent as well as restriction and coordination of power structure and operation mechanism. Improve the organization of the law and rules of procedure, ensure the state organs in accordance with the statutory authority and procedures exercise their powers and carry out their duties. Perfect all kinds of public office system, improve the transparency of government work and credibility. Strengthening over leading cadres and especially principal leading cadres, should use management, key positions and supervision, improve the inquiry, accountability, economic responsibility audit, resign, recall system. Implement of inner-party supervision regulations, strengthening democratic supervision and give play to the good public opinion supervision function, strengthen supervision and force and actual effect. Through the constantly perfect the government's restriction and supervision mechanism, and

ensure that the power of the people always used to for the benefit of the people.

#### 4. Conclusion

In the city in the process of rapid development, the international metropolis as human living and social activities center position will further strengthen. With the rapid development of China's economy, the Shanghai, Beijing, guangzhou and other cities has international metropolis construction of comprehensive strength and basic conditions. From domestic cities of the locational advantage and development condition in which the city is still in the primary stage of international metropolis, catch up with further. In order to strengthen the existing advantages and establish new growth window, the domestic city need of international metropolis construction the features and trend of its development, study how international metropolis in the global scope gathered integrated logistics, stream of people, capital, knowledge flow elements and establish its global control ability of experience. Only in this way, the domestic city to carry out the all-round ability and the surrounding areas of cooperation, the integration of all sorts of domestic economic, political, and social resources, adjust measures to local conditions to seek their own development countermeasure, forming a city's own unique construction idea, thus developing into a new international metropolis.

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