

On the study of Government responsibility in the development of rural women

¹Xiulan Huang, ²Jianli Sun

¹University of Shanghai for Science and Technology, Shanghai, China

²University of Shanghai for Science and Technology, Shanghai, China

Email: lany316@sina.com

Abstract –Women's development is related to social harmony and stability, fair development, related to the construction of a well-off society. Rural women development is an indispensable part of women, is also one of the important goals of the construction of New Countryside. This article from the perspective of social contract theory and social equity of the new public management theory to analyze the need for the development of rural women in government responsibility And performance of the current lack of government responsibility: lack of gender awareness of the Government in the formulation of public policy; The local government pay no attention to rural women's development; The women's Federation itself needs to be optimized, it is difficult to play the main role of a government. Targeted improve measures such as from a policy perspective to create a good environment for women's development; Strengthening women's team construction, aggrandizement "Maiden" role of women; Seize the education source, increase the skill training. Various measures to promote the all-round development of rural women, sharing many achievements bring from social development brings.

Keywords –rural women's development; responsibility of government; Problems; realization way

1. Introduction

In recent years, rural women's development has made certain achievements thanks to the attention of Party and government, promulgated a series of policies and regulations, But as a result of the history, economy, culture, national tradition and other factors, rural women's development is still showing a series of problems, Such as the lower status of marriage and family, the long Housework time, a high proportion of family violence, participation in the initiative is not strong and so on, the power of economic, political, and cultural aspects cannot be well protected. Many factors restricted the rural women's all-round development. Many local governments and departments Lack of understanding on the relationship between social problems and rural women's development, impervious Analysis, the pursuit of one-sided achievement view and ignored the importance of women's development. Therefore, only will both studied together, clearly define the government responsibility in the development of women, to eliminate misunderstanding, take feasible measures to promote the development of rural women from the operational level.

2. Analysis of the necessity of government responsibility

The government responsibilities emphasize the duties and responsibilities of the government and civil servants. The research on government responsibility has gained rich, relatively mature achievements by Scholars. Specific to the government should undertake what responsibility, different scholars have different opinions. the current more representative of the two ideas: first, the responsibility of the government is divided into bureaucratic responsibility, legal responsibility, political responsibility and occupation duty by Romzek, and think that the two liability emphasizes strict supervision and less free right of disposal, After two, allowing more discretion; the second points is from Professor Zhang chengfu of People's University of China ,he puts the government responsibility into moral responsibility, political responsibility, administrative responsibility, litigation responsibility and liability to pay compensation. Here the government responsibility refers to the general meaning, does not carry on the segmentation.

2.1. The reason that government produce decided to it have inescapably responsible of the rural women development

Los g in the "government theory" in this way in order to better protect themselves and their own freedom and property, people give up their power of enjoying in equality, freedom and executive, participating in political

society in the state of nature The government is a kind of responsibilities, its main work is to provide various kinds of service for people, to provide "public benefits", meet the needs of the people. Visible, the government is a mechanism to solve the problem through the power of the people entrusts. Of course, women accounts for more than half of Population like men put their power entrusted to the government. In other words, it also formed a commission entrusted with the contractual relationship between women and the government, the essential purpose of the contract is to guarantee the basic rights of everyone. However, rural women as social a large group, they can't equal enjoy a variety of services and "public benefits" provided by the government with male and even urban women, many of their demands are not met, the development of their difficulties, it is because the government responsibility missing.

2.2. To help rural women development is the government's reality need of maintaining social justice stable

At present, there is controversy on social justice concept; the researches have not been formed unified conclusion. The author compare agree with George Frederic Sen's idea, he pointed out that: social justice contains a series of value orientation choice including organizational design and management; Social justice stressed the government provide public service equality and make positive response for public but not to pursue administrative organization itself need to meet as the goal. In short, the new public management of social equity theory advocates public administration's main goal is to make economic benefits turn to the society group who lack economic and political resources support to the inferior position. In our country, without doubt the government is ownership of public power, the main implementation of public affairs, and the main force of maintaining social justice. Rural women at the bottom of the society Pyramid, their development is far-reaching social problem, and their actively developing is the basis of a fair society.

2.3. To help rural women's development is inevitable requirement to realize the construction of new countryside.

Construction of socialistic new rural area, is the great historical task of our modernization process, which related to the overall construction of the socialist harmonious society and building a well-off society. Along with the advancement of urbanization, a large number of male migrant workers today, accounting for half of the population of rural women is the nucleus of the construction of the new socialist countryside, provokes a new rural construction girders. It is necessary for the government and social parties pay close attention to rural women's development issues. the government should actively explore rural employment and consumption market, and gradually establish a consolidated urban and rural labor market and the fair competition of the employment system for the rural

women, ensure the system security implementation in place, and protect the rights and interests of rural women who migrant workers in accordance with the law; Encourage and guide the development of rural women of all kinds of specialized cooperative economic organization, improving the agricultural organization systematize and the degree of the scale; Strengthening the construction of the party organization and grassroots political power, improving villagers' autonomy mechanism, strengthen the consciousness of women participate in the village autonomy. A multi-pronged approach to help rural women's development and promoting the construction of new countryside goal

To sum up, in solving rural women development problem, the government is undoubtedly leading strength, it has a unique advantage, can the market with the appropriate intervention to make up for the deficiency of market, and emphasize the responsibility of the government has its rationality and necessity.

3. The responsibility of the Government in the development of the rural women missing performance

3.1. Lack of gender awareness in the public policy making

Thousand years of feudal society, the traditional concepts have a deep-rooted influence on the development of rural women.³⁰ years of reform and opening up, China's ideological education has made considerable achievements But this effect is very limited to the impact of the concept of rural women; the concept of patriarchal, men outside and the women inside is still the mainstream. Take education police for an example, especially rural women who burned in the sixties and seventies, high illiteracy rates, short years of education, their quality is not high, and resulting in the overall level of education of rural women is still low, so vocational or adult education has become particularly important for rural women. However, adult vocational education police for rural women have no place in public policy. Not only does not specifically support the policies and systems of vocational education for rural women, but also lack the specific vocational education programs, and fiscal policy to support the development of vocational education in rural women, funding shortage. The government not takes gender differences into account when formulates policy, ignored the low level of women's education in rural areas as a whole because the long time since the sex discrimination, become the key factors that hinder the development of rural women.

3.2. The rural women's employment lack of system guarantee, the single channel of employment, and low income

Along with the changes of agricultural structure and the transfer of agricultural labor the rural areas already appear "workman female tillage" phenomenon. Rural women have hold up "half of the country's agricultural

production ", gradually becomes the leading role of rural economic and social life. But the contrast is no corresponding increase in the income of rural women. UN women China National Project Manager Jinlie Broussard has revealed a new study that in 1990, China city women's income is the male 77% of revenue, the rural women's income is 79% of the male income. But today we find out that this ratio is lower, in the city of accounts for only of men women earn 76.3% of revenue, rural areas of only 56%. The above data show that rural women relative to men in terms of economy still in a subordinate position. The reason is a single channel of employment in rural areas; it is more field cultivation, pure physical strength live, the technology content is low. Market judgment insufficiency and the lack of policy guidelines that blind follow suit and production a large number of agricultural products and because supply exceeds demand, the lowest bid price mechanism has not yet mature, production and marketing don't butt and so on the many kinds of factors causing prices to drop, the income not abundant. In addition, China has so far not issued a policy on rural women's entrepreneurship Ordinance, whether system or funds are not to obtain the safeguard, rural area financial credit market imperfect cause women apply for loans difficult. Only small loan project specially assigned to the number of women is less, coupled with asymmetric information and lack of effective timely supervision system, and finally can really flow to need the number of rural women's hand is can be counted on one's fingers.

3.3. Local government pays not enough attention to the development of rural women

Local government as the basic unit government organization, its main function is to implement the national policy, carries out the superior government decision and order, guarantee social economic life smooth transition and rapid development. It is the key link that the macroscopically policy can work and an important precondition of the development of the rural women, because Local government directly facing the majority of rural women. However, under the guidance of the simple GDP performance concept, Grassroots government did not cause concern because the slow effect of women's development achievements, women affairs did not enter the grassroots government long-term planning and the agenda, but by the women's federation chairman directly responsible for, with no government leaders hook, lack of the attention of the leadership. In addition, the governments also have no special budgets, it is difficult to carry out field research activities, and delivers the materials are mostly work behind closed doors, dealing with settles.

3.4. The women's federation itself needs to be optimized; it is difficult to play a main role of a government.

In the current situation, the women's federation become the government focused on women development of maximum subject, But the Women's Federation, the

limitations of nature because of their semi-official mass organizations, less power, funds is limited, there are still some shortage, the specific performance as follows: one is the grassroots women cadres part-time more, the team is not stable, bigger fluidity. Township (town) women's federation chairman although is specialist is responsible but mostly multitasking, cause "center work first, women's federation work way", in the "marginalization" state. Village (community) women's organizations are particularly prominent. the village (community) women director most of the energy is to catch family planning, conventional business and so on, there are few energy and time to take account of women's work; The second is the women's federation itself limited budget, the government is not easy to apply to the transfer of additional financial payment, resulting in many work can be normal development. The women's federation in improving women's quality and ability, maintenance of women's rights and participate in the building of a harmonious society, etc. to provide services, create the condition, all need to have certain funds as guarantee. third, there is no special activity funds disbursed to the township or village women in the Women's Federation system, leading to carry out activities is basically one please money, greatly hit women's director's work enthusiasm. These are all hindering the women's federation play as the government is concerned about women development main body function.

3.5. Economic treatment of women at the grassroots level workers low, the development of the space is little; the rural women's political participation should improve the environment.

Although in 2008, the government issued file regulation, improve the proportion of women into the village two committees, set up special duty, competitive election, full-time elective etc. measures, while women's participation in public management has been the corresponding improvement, More developed rural areas, the proportion of women into the village committee of 100%, director of the "two committees" rate of 100%, but remote rural women is subject to a variety of complicated factors, the proportion of women is low and deputy head is in the majority, participating situation is still not optimistic. 94.8% of the village committee in Yunnan Province in 2010 women members to enter the village party branch or villagers' committee. Among them, the village party branch and the villager committee member of the female proportion respectively is 19.1%, 25.8%. Village party branch secretary, women accounted for 4.41%; Deputy Secretary, women accounted for 14.02%. The villagers committee director, women accounted for 3.93%; Vice director, women accounted for 11.87%. After the author's field interview, mainly for the following two reasons: first, economic low salary, position deviation deputy head, pay less, affairs complicated and thankless; second, it is to the relevant departments of the state encourages policy propaganda does not reach the designated position, women know very little, shift to temporary initiative is not strong, miss good fortune. Finally, the development of women's political

participation of the space is narrow; the environment needs to be improving.

4. The ways to achieve the responsibility of government

4.1. Improve public policy to create a good environment for women's development

Party committees at all levels, the government are the public policy makers and implementers. There must be gender awareness when decision-makers in the formulation of laws, public policies, programs and projects, only regard the equality of men and women as reference value, fully consider the impact of developing process will be about two sexes especially for women is still in the weak position, can cause the development of women get powerful security i. Therefore, governments at all levels should ideologically correct view of women development interests, get it into the function of the government. Constantly formulating and perfecting the relevant women development laws and regulations, education, employment, marriage and other fields must take fully into account the gender differences, to give women the appropriate policy support and preferential, as well as practical and effective supervision measures, put an end to the relevant units and personnel use "first served" convenience, and a distorted policy original intention, punishing the illegal activities, and form the effectiveness of deterrence.

4.2. Local governments to strengthen the sense of responsibility and complete the work to upload.

Township government is the key to upload issued position, joint point is the top-level policy to implementation in place, and the aspirations of rural women can get a response. Therefore, the grassroots government should pay attention to the importance and urgency of the Women's Development, included in the long-term development plan. Exercise leadership responsibility, as an indicator of the annual appraisal. Arrange a certain limit of the fiscal expenditure budget, clear about various departments of the tasks and duties, such as Agricultural station regularly carry out sending science and technology to countryside, answer related technical difficulty, when necessary, invite relevant experts to agricultural demonstration base, to ensure the successful. Home office to broaden the channels of women reflect problems, to collect and make a reply, solve the hidden trouble of the many social harmony; Actively mobilize medical and health institutions, optimize the management of community hospitals as well as the village health clinics, provide appropriate protection for women's health. Actively seek the support of the parent unit, improve the rural areas credit market, encourage and support women's entrepreneurship in rural areas, multi-channel development of women's jobs.

4.3. Catch education source, improving cultural level, strengthening women's subject meaning.

Thought is the pioneer of action, so it's necessary to strengthen women's subjective consciousness through education. In the change of the rural society, Cultural education is increasingly important; it directly affects the income of farmers. The first is to seize the education source, increase education financial investment, improve school infrastructure, increase education grants to economically disadvantaged families, and to reduce the family's economic burden, ensure that school-age girls can receive nine years of compulsory education. The second is a timely and effective conduct of adult vocational education for adult women. Avoid the rush season, implement field research for different regions advantages, imparting knowledge in a variety of popular formats such as organize evening classes, lectures and so on, as possible edutainment, and tends to normalization. For different ethnic groups, television broadcast should target the opening of minority language technical guidance column; eliminate the language barrier, expanding knowledge penetration.

4.4. Strengthening women's team construction, aggrandizement "Maiden" role of women.

Women's Federation is a bridge and link between the government and the masses of women, has close ties with the masses of women advantage. Therefore, it is necessary to strengthen the building of the contingent of the Women's Federation, and give full play to its effective carrier as the government to carry out the work of women. One to improve the treatment of women at the grassroots level workers in the economy, especially the village women's director; Secondly, optimize the team of the Women's Federation, avoid part-time resulting marginalization of women work; the third is to increase women's work budget, and for each township women's federation chairman arrangement moderate activity funds, to improve security to carry out some field research activities. Through the selection have thought and culture, has the ability for women to career talents added to the women's federation team, achieves truly for the women does the practical work, to hold the matter, strengthening women's "go home" power, give full play to the Women's Federation to become a bridge between the government and the majority of women.

The government's attention and guidance is important, but the government is not everything, the whole society to care, create a good social environment is still indispensable. Finally, rural women to get good development and give full play to the initiative of the itself, and actively participate in social construction, strive for self and social common development.

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